



Llywodraeth Cymru
Welsh Government

**WELSH GOVERNMENT
PROMOTING POSITIVE ENGAGEMENT FOR YOUNG PEOPLE
AT RISK OF OFFENDING
REGIONAL BUSINESS CASE
FINANCIAL YEAR 2017-2018**

See accompanying guidance & criteria to aid completion

Before submitting please ensure:

- Reference numbers are added
- Total box at end is correct
- Make clear which LA the funds should be paid to

Name of Regional Footprint Partnership	Western Bay Youth Justice and Early Intervention Service (WBYS&EIS)
Local Authorities within the Regional Footprint Partnership	Bridgend Neath Port Talbot and Swansea
Name and key contact details within the Regional Footprint Partnership	Caroline Dyer WBYS&EIS Manager Caroline.dyer@bridgend.gov.uk
Names and contact details of other key contacts within the Regional Footprint Partnership	Daniel Morgan WBYS&EIS pre-court manager Daniel.morgan@bridgend.gov.uk

1: A STRATEGIC OVERVIEW OF THE REGIONAL FOOTPRINT PARTNERSHIP FOR THE PROMOTING POSITIVE ENGAGEMENT FOR YOUNG PEOPLE AT RISK OF OFFENDING FUND

What is the shared overall strategic vision of the Regional Footprint Partnership for the Promoting Positive Engagement for Young People At Risk of Offending Fund?

The shared strategic vision for this footprint partnership in relation to promoting positive engagement for young people (PPEYP) at risk of offending draws and builds upon the success of the projects previously funded through Welsh Government funding. The vision will continue to be used to fund targeted prevention and early intervention services aimed at improving engagement and reducing offending and re-offending.

The vision supports the principles set out within the Children and Young People First strategy published by the Welsh Government (WG) and Youth Justice Board (YJB) on 2014, namely:

- A well designed partnership approach.
- Early intervention, prevention and diversion.
- Reducing re-offending.
- Effective use of custody.
- Resettlement and reintegration at the end of a sentence.

The projects are aligned with the Western Bay Youth Justice Plan reinforcing the key principles of the Children and Young People First strategy.

The fund will contribute to the resourcing of an effective integrated approach to early intervention in youth crime and anti-social behaviour through the use of restorative interventions, pre-court disposals and effective reintegration through improving access to services. This will be achieved through the delivery of targeted interventions without duplication and all partners having a clear understanding of roles and responsibilities. This is being developed year on year. The Western Bay Youth Offending Service was established in 2014 combining Bridgend, Neath Port Talbot and Swansea YOT's. There is the need to whilst deliver the regional service ensure that the three LA's and partners are reassured that the service delivered meets their local need. This has required a flexible approach and lessons continue to be learnt.

The PPEYP funded projects will improve outcomes for young people, families and communities by working alongside partner agencies including Childrens Services, Education, Police, Adult services and third sector providers. The process starts from the awareness of the indicators and the relationships to ensure the right agencies are delivering the right services. This leads to sustainable services in future and a reduction in duplication, sharing expertise and resources effectively.

The PPEYP fund will continue to build upon the existing successful collaboration between WBYJ&EIS and South Wales Police through the

	<p>Youth Bureau diversion model. Targeted prevention and early intervention through clear pathways to services delivered locally and regionally including ASB pathways, schools and early help services. Reintegration into the community at the end of involvement through support to access/maintain access to services. A continued focus on restorative approaches to diversion including, Restorative Approaches (RA) in schools, skilling the workforce and a focus on diverting children and young people who have looked after status away from the Youth Justice System. Working closely with the Police and residential settings agree the protocol currently piloted in Hillside Secure Childrens home for use across the region. There may be an appetite for a wider protocol, one that covers SW Police force. In partnership with YJB and the Police and Crime Commissioner the early identification of those at risk of offending through using the research findings relating to Adverse Childhood Experiences (ACE's) within the prevention arena will be adopted.</p> <p>The main emphasis of the vision is that we work together for children and young people to achieve the best outcomes. It is nothing overly complicated. The strategic vision is informed by The Bridgend County's Single Integrated Partnership Plan "Bridgend County Together" 2013-18 setting out the vision for Bridgend as "A healthy, prosperous and safe county where people can reach their full potential." Neath Port Talbot's vision held within "Neath Port Talbot working together in partnership" 2013-2023 is "creating a Neath Port Talbot where everyone has an equal opportunity to be healthier, happier, safer and prosperous". "The One Swansea Plan - Place, People, Challenges and Change" holds the vision that "Swansea will be a desirable place to live, work and visit".</p> <p>Corporate Plans contribute to partnership visions, other priorities include those relating to the South Wales Police and Crime Commissioner, and Welsh Government including areas of devolved responsibility eg the Families First agenda.</p> <p>The WBYJ&EIS vision for the use of the fund remains:</p> <p>"Every resident of or visitor to the Western Bay region affected by youth anti-social behaviour or offending (be it their own behaviour or the behaviour of others) will have the opportunity to be heard, know where to seek help and advice and have the opportunity for positive change"</p>
<p>What are the outcomes to be achieved from the projects you propose to fund using the Promoting Positive Engagement for Young People At Risk of Offending Fund?</p>	<ul style="list-style-type: none"> • Maintain reduction/low numbers in First time entrants into the youth justice system through early intervention, prevention and diversion. • Reduce FTE's/ reoffending through the delivery of high quality restorative interventions • Resettlement and reintegration at the end of a sentence through access to services and effective exit strategies with follow up. • Reduce the rate of proven re-offending by young people within the youth justice system.

	<ul style="list-style-type: none"> • Effective integrated early intervention services
<p>How have these outcomes been identified and how will these be achieved?</p>	<p>The Guidance Promoting Positive Engagement for Young People (at risk of offending) has been used to directly inform how the fund will be used and the two areas of Prevention and Support leaving the Youth Justice System reflected on to identify the outcomes above</p> <ol style="list-style-type: none"> a. “Evidence-based, multi-agency projects aimed at preventing young people from offending; including diverting children and young people who have committed a first offence/less serious offence away from crime and anti social behaviour and into mainstream services. b. Evidence-based projects that deliver restorative alternatives to police charging for all first time/less serious offences; such as Triage or the Youth Bureau.” <p>The Bureau is well established across Western Bay and this will be maintained and further developed through the fund. There is now one regional pre-court manager to ensure consistency. Following a consultation with young people about how the bureau can have its greatest impact on young people to stop them reoffending we intend for the community volunteer to be present when the police deliver the bureau outcome. This gives a more formal feel to the outcome and the volunteer sees the end result of the process which is more fulfilling for them. Programmes for delivery and workshops will also be further developed, in particular addressing violence and sexually harmful behaviour. The bureau will be expanded on in Annex A along with pre-Bureau prevention work which includes the joint approaches with Early help services, Youth Engagement Progression Framework and the youth services/young people’s services.</p> <p>Restorative interventions are being supported through the fund to impact on ASB and offending at the earliest opportunity through delivering restorative alternatives to managing behaviours within the community schools and for Looked After children</p> <ol style="list-style-type: none"> c. “projects to offer multi-agency non statutory resettlement and progression interventions for those leaving community and custodial sentences; such as the establishment of reintegration and resettlement panels, post-sentence As above, where such arrangements are not already in place, we will expect to see priority given to the establishment of effective arrangements for resettlement and reintegration in business plans. d. Programmes to add capacity to non-statutory parenting and family Interventions, for those leaving a sentence. e. Support and mentoring to young people on to aid reintegration and resettlement from community or custodial delivered by volunteers.”

	<p>Western Bay has been developing the Resettlement and Reintegration Panels within each of the three Local Authorities. It has now reached a point where the Terms of Reference etc is to be reviewed so that it works with other panels and maintains a clear focus on holding agencies to account, escalating any problem areas to the WBYJ&EIS Management Board. . The panel is far more the reintegration element as opposed to resettlement as custody figures remain relatively low. It aims to overcome obstacles to access to services for any child or young person assessed as high risk of offending or reoffending not accessing services. The panel has started to have a growing focus on transition to adulthood and appropriate exit strategies and support. The Terms of Reference of the panel is under review to reflect the need to avoid duplication of panels and the need possibly to call bespoke panels – separating the custodial resettlement agenda from the wider reintegration. Reintegration has a far wider client group than only custody.</p>
<p>How does the Regional Footprint Partnership collaborate and who are the key stakeholders?</p>	<p>Regional collaboration across the footprint has been through the combining of the three local authority multi- agency Youth Offending Teams to form one Youth Justice and Early Intervention Service overseen by one Management Board with one Youth Justice Plan. By the very nature of this arrangement key partners are brought together as members of the Management Board including elected members.</p> <ul style="list-style-type: none"> • Bridgend County Borough Council • Neath Port Talbot County Borough Council. • Swansea City Council • South Wales Police • Community Safety Partnerships in Bridgend, Neath Port Talbot and Swansea. • ABMU Health Board • Probation <p>Partners collaborate with the service through eg the Swansea Commissioning review of young people’s services, the NPT Think Family Executive Group and the line management of the service Strategic manager within Bridgend’s Education and Family Support Directorate along with the service’s links with the local CSPs and regional Safeguarding Board and APB.</p>
<p>How will the Promoting Positive Engagement for Young People At Risk of Offending Fund fit into the region’s overall strategic planning?</p>	<p>Whilst there is a WB YJ&EIS Management Board which steers the strategic direction of service delivery and promotes an integrated approach to delivery locally and regionally there remains close links between the WB service and the needs of each locality through the local Community Safety Partnerships. The focus in relation to the overall strategic planning process has been and will be next year – joining up the interventions, stopping duplication, sharing of resources within all early help services and sustainability.</p> <p>The Management Board and all partners want the WBYJ&EIS to be a “purple YOT” ie evidencing effective practice. This requires continued good performance but improvement in the reoffending rate and access to Education Training and Employment (ETE) in particular.</p>

	<p>We will undoubtedly continue to review partnership approaches in order to improve. The regional approach is seen as effective and we have only just scratched the service regarding the potential joint approaches we can develop. Constantly forming new relationships and working closer together.</p>
<p>How will the Promoting Positive Engagement for Young People At Risk of Offending Fund take into account The Well-being of Future Generations (Wales) Act 2015</p>	<p>Wellbeing Goals</p> <p>The Act puts in place seven wellbeing goals to ensure everyone is working towards the same vision. There are 5 criteria that make up the Act's Sustainable Development Principles, which in turn will help meet the 7 goals. The PPEYP will impact on</p> <p>Prevention - actions to prevent problems getting worse -The early identification of problems and diversion from the YJ system</p> <p>Integration - considering how objectives may impact on those of others- By working effectively together.</p> <p>Collaboration - working with other organisations that can help meet the goals (which may include third sector)- WBYJ&EIS is a collaboration and the focus of the fund is to not work in isolation</p> <p>Involvement - involving people and communities with an interest in helping to meet the objectives, and reflecting the diversity of the people in the area -The use of volunteers and peer mediators within RA and other delivery areas.</p> <p>National Wellbeing Indicators include the following even though there are many more –</p> <ul style="list-style-type: none"> • People make healthy life choices. • A sense of community. • People who volunteer. • People feeling safe in their communities.
<p>How will the Promoting Positive Engagement for Young People At Risk of Offending Fund Provide support or direction to young people to reduce the likelihood of them having future Adverse</p>	<p>Early intervention is at the heart of the PPEYP and this includes the identification of ACE's .</p> <p>The PCC is working with the YJB to roll out the Enhanced Case Management System, based on the Trauma Recovery Model. ACE's awareness raising and training is high on the PCC agenda and WBYJ&EIS is signed up to the pilot ECM and the ACE's model.</p> <p>Through the right assessment the service can identify those children and</p>

Childhood Experiences (ACE's)	young people at risk of experiencing ACE's and through effective partnership working ensure that pathways are in place for them to receive the right interventions to give them the best possible chance to avoid ACE's in the future. The input needed may be short and delivered in house, parenting, it may be a TAF approach, CAMHS, etc.
How did you determine which Promoting Positive Engagement for Young People At Risk of Offending Fund projects within the Regional Footprint Partnership are suitable to be run on a regional, sub-regional or a local basis?	<p>Through the WBYJ&EIS management board and the CSP partners. All of the projects are regional projects but can differ slightly in delivery to meet local need including demographic make-up/ link in with existing services.</p> <p>Delivery can be at different stages eg referral processes from early help may be more established in one LA than the other – the need to have them in place and working effectively remains. The pilot in Hillside – this will be rolled out but the establishments will vary from one LA to the other – the protocol however will be the same.</p>
What are the current issues and challenges for the prevention of young people offending and re-offending in the Regional Footprint Partnership area?	<p>It goes without saying that one of the challenges relating to preventing offending and reoffending will be the unknown affect reduced resources will have on this cohort of children and young people over time.</p> <p>The other challenges we face is maintaining the rate of reduction in the numbers of first time entrants. Access to the right services will remain challenging as resources shrink.</p> <p>Reducing re-offending – we are working with a smaller yet much more complex group of children and young people.</p> <p>Limited long term meaningful employment and training opportunities for young people</p>

2. MONITORING AND EVALUATION OF THE PROMOTING POSITIVE ENGAGEMENT FOR YOUNG PEOPLE AT RISK OF OFFENDING FUND

What are the objectives for the projects you propose to fund using your Promoting Positive Engagement for Young People At Risk of Offending allocation?	<p>The PPEYP will be used to deliver consistent, targeted, effective prevention and early intervention services across the WB region. The projects outlined below support are aimed to support a joined up systematic needs led approach to meeting the assessed needs of young people. Thus</p> <ul style="list-style-type: none"> • Reduce the number of first-time entrants to the youth justice system in Wales; through the prevention/early intervention and diversion projects • Reduce the rate of proven reoffending by young people in Wales; through the Resettlement and Reintegration Panel and building on ACE's etc • Reduce the proportion of young people who receive a
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	<p>conviction in court then being sentenced to custody;</p> <ul style="list-style-type: none"> • Improve the number of hours of suitable education, training or employment children and young people received while within the youth justice system; • Improve access to suitable accommodation for young people in the youth justice system; • Improve access to substance misuse assessment and treatment; • Improve access to CAMHS assessment and treatment.
<p>What outcome indicators will be used to evidence progress against these outcomes?</p>	<p>The Youth Justice Boards KPI's will be used on a quarterly basis as these are nationally accepted as validated data. It has to be recognised that the projects will form part of achieving any indicator and cannot be viewed in isolation.</p> <p>Reports will capture</p> <ul style="list-style-type: none"> • Number of first time entrants to the youth justice system in Wales • Rate of proven reoffending by young people in Wales • The proportion of young people who receive a conviction in court then being sentence to custody • Number of children and young people who have committed anti-social behaviour receiving a voluntary intervention. • Number of restorative alternatives to further police action offered via the anti-social behaviour route. • Number of restorative alternatives to police charging offered for all appropriate first time/less serious offences. • Increased level of victim participation and satisfaction. <p>In order to capture the quantity and quality of effort – the “so what?” questions, a more outcome based approach to reporting will be adopted and is outlines the associated annex for each project.</p> <p>The WB information officers are working on reports that can capture more of the pre-court outcomes in relation to access to services.</p>
<p>Which partners are accountable for their delivery?</p>	<p>The Western Bay Youth Justice and Early Intervention Service is a regional partnership in itself and together with the Community Safety Partnerships in each locality area will ultimately be responsible for the delivery but success is dependent on effective and well integrated working relationships with Police, ETE providers, accommodation providers, Early help teams, TAF, Young people's services – outreach workers and YEPF teams, child and family teams, health colleagues and the secure estate.</p>
<p>What process indicators will these partners use to evidence delivery?</p>	<p>Process indicators for the projects will monitor how well the project is implemented, if it is reaching the intended target and if it is of an acceptable quality.</p> <p>Project reach indicators include:</p> <ul style="list-style-type: none"> • Number of children and young people referred • The proportion of those who engage • Number of key stakeholders involved.

- Impact on objectives

Participant satisfaction:

- Do participants feel comfortable, listened to and understood?
- Is the program accessible, affordable and run at the right times?

Project implementation:

- Number of set activities planned
- All activities were implemented
- Full spend.
- Objectives evidenced

3. AGREEMENT AND SIGNATURES

We formally agree that the above Regional Business Case sets out an overview and description of the delivery of the Promoting Positive Engagement for Young People At Risk of Offending Fund projects within the Regional Footprint Partnership and provides information on how we intend to monitor and evaluate the effectiveness of each Promoting Positive Engagement for Young People At Risk of Offending project.

In signing this we agree to the sharing of an outline of the Business Case with other Regional Footprint Partnerships for the Promoting Positive Engagement for Young People At Risk of Offending Fund.

Please refer to paragraph 3 of the guidance for clarification of acceptable signatures and when to obtain them.

This Regional Business Case must be signed by the Chair and a representative (either health, social services or education) from the Youth Offending Team Management Board for each area within the Regional Footprint Partnership.	
Other signatories as agreed by each Regional Footprint Partnership	

4. DETAILS OF THE PROMOTING POSITIVE ENGAGEMENT FOR YOUNG PEOPLE (AT RISK OF OFFENDING) FUND PROJECTS

Please include the information below as a summary only. Full details for each of the Promoting Positive Engagement for Young People (At Risk of Offending)

Fund projects including how the Regional Footprint Partnership plans to monitor and evaluate their effectiveness of the Promoting Positive Engagement for Young People At Risk of Offending Fund projects must be set out in Annex A. Eligible Promoting Positive Engagement for Young People (At Risk of Offending) Fund projects should include any initiative that allows young people in or at risk of entering the youth justice system to progress and fulfil their potential. Such Promoting Positive Engagement for Young People At Risk of Offending projects must fit the criteria set out in the Welsh Government Guidance which accompanies this Business Case.

Please:

Give each project a **Reference Number**

List all Regional Projects together, followed by Sub Regional and finally Local Projects.

Ensure that the project titles on this table match those on the individual annexes and the **reference number is maintained throughout**.

Complete total box at the end

Reference Number	Name of project	Brief description of project	Is the Project Regional, sub-regional (which areas are collaborating) or local?	What outcomes will be achieved?	How will you monitor and evaluate the project?	Who will deliver the project or take responsibility for delivery?	Cost of project & breakdown per area involved
WB 1	Bureau - Diversion Scheme	The Bureau is a pre-court disposal process developed and implemented in collaboration between	Regional	Reduction in First Time Entrants Reduction in Reoffending amongst those	YJB key performance indicators. Local measures relating to	Mark Robinson (Pre Court Senior NPT base)	306,091

Reference Number	Name of project	Brief description of project	Is the Project Regional, sub-regional (which areas are collaborating) or local?	What outcomes will be achieved?	How will you monitor and evaluate the project?	Who will deliver the project or take responsibility for delivery?	Cost of project & breakdown per area involved
		<p>Police and YOS. The child or young person has been charged and is bailed for an offence (up to and including gravity level 3).</p> <p>The Bureau is a restorative approach giving young people the opportunity to be diverted away from the youth justice system and make amends to the victim.</p>		<p>FTE's subject to Bureau interventions Reduction in use of custody Increased access to services Victims happy with the service provided</p>	<p>Bureau Victim involvement and feedback There is further work to be done in relation to the gathering of accurate information relating to access to services for pre-court children and young people. The WB information Officers are assisting with this area of reporting so that information can be drawn from Childview.</p>	<p>Caroline Williams (Pre Court Senior Swansea base)</p> <p>Angharad Thomas (Pre Court Prevention Co-ordinator Bridgend base)</p> <p>(In partnership with South Wales Police)</p> <p>WBYJ&EIS</p>	
WB 2	Prevention through Early Intervention	The Early Intervention/pre court team have developed good working relationships	Regional	Reduction in First Time Entrants Reduction in use	YJB key performance indicators.		293,993

Reference Number	Name of project	Brief description of project	Is the Project Regional, sub-regional (which areas are collaborating) or local?	What outcomes will be achieved?	How will you monitor and evaluate the project?	Who will deliver the project or take responsibility for delivery?	Cost of project & breakdown per area involved
		<p>and pathways across the region with Community Safety Partnerships, Family First funded early help services (eg TAF), the Youth Engagement Progression Framework, LA children services teams, schools, domestic abuse hubs and related projects, Probation, HMIP Parc and third sector providers.</p> <p>The project relies on clear pathway for partners into the WB prevention services for those at risk of offending. Those young people identified as at risk are referred to the team screened/assessed and bespoke interventions made available to assist the young person to move away from offending behaviour and reach their potential.</p>		<p>of custody Increased access to services – with a focus on ETE based on last years caseloads. Implementation of ACE's model within early intervention</p>	<p>Local data relating to Prevention referrals into and from the service FTE data There is further work to be done in relation to the gathering of accurate information relating to access to services for pre-court children and young people. The WB information Officers are assisting with this area of reporting so that information can be drawn from Childview.</p>		

Reference Number	Name of project	Brief description of project	Is the Project Regional, sub-regional (which areas are collaborating) or local?	What outcomes will be achieved?	How will you monitor and evaluate the project?	Who will deliver the project or take responsibility for delivery?	Cost of project & breakdown per area involved
		CSP ASB referrals are shared with the WB service at stage 2 of the ASB process. At this point the Western Bay Service takes case ownership.					
WB 3	Restorative Approaches	Assisting in the development of a skilled multi-agency restorative workforce for early intervention. This is being delivered through a partnership approach to quality accredited training of staff, young people, families and communities in restorative approaches. The lead officer provides professional oversight and coordination of the training ensuring there is not duplication, that quality is maintained and opportunities for shared restorative projects with partners are not missed.	Regional	Reduction in First Time Entrants (Reduction in numbers of Looked After Children in the YJS) Reduction in reoffending Reduction in use of custody Increase in ETE hours accessed	YJB key performance indicators. Victim statistics There is further work to be done in relation to the gathering of accurate information relating to school exclusion and the police analyst is assisting with the evaluation of the Hillside pilot.		39,617

Reference Number	Name of project	Brief description of project	Is the Project Regional, sub-regional (which areas are collaborating) or local?	What outcomes will be achieved?	How will you monitor and evaluate the project?	Who will deliver the project or take responsibility for delivery?	Cost of project & breakdown per area involved
		Projects benefiting include restorative approaches in schools, victim contact and participation and work to reduce the number of looked after children entering the criminal justice system.					
WB 4	Reintegration and resettlement	The Resettlement and Reintegration panel is a multi- agency panel that meets on a monthly basis. All key service providers and partners with a stake in addressing reoffending are invited to be members. The criteria for referral into the panel are risk of custody, release from custody, asset assessments indicating high risk of reoffending, unmet need because of barriers to accessing services and finally the need for exit strategies supported by partners.					78,500

Reference Number	Name of project	Brief description of project	Is the Project Regional, sub-regional (which areas are collaborating) or local?	What outcomes will be achieved?	How will you monitor and evaluate the project?	Who will deliver the project or take responsibility for delivery?	Cost of project & breakdown per area involved
		This project provides direct support for young people.					
TOTAL							£718,201.00